

RECEIVED MAR 22 1982

I. FUND RAISING

Submitted by The Richmond Area Speleological Society (RASS)

- A. The NSS Board of Governors should study the feasibility of the use of direct mail solicitation, of target audiences sympathetic to conservation, to appeal for contributions for:
- (a) specific cave conservation projects. Yes  No
  - (b) public cave conservation education. Yes  No
  - (c) general speleological (scientific) funding. Yes  No
  - (d) support for the NSS in general. Yes  No
- B. The NSS Board of Governors should develop a cave conservation advertisement that could be used in fund raising publications and magazines oriented towards conservation, science and nature.  
Yes  No
- C. The NSS Board of Governors should study the feasibility and cost effectiveness of fund raising through advertising in appropriate related publications.  
Yes  No
- D. The NSS Board of Governors should study the feasibility and cost effectiveness of conducting Bingo Games to raise funds for cave conservation and other NSS activities.  
Yes  No
- E. The NSS Board of Governors should study the feasibility and cost effectiveness of direct telephone solicitation for NSS Fund Raising.  
Yes  No
- F. The NSS Board of Governors should develop a long-term publications plan to help in the financial planning of the NSS and to help avoid severe cash flow problems caused by rapid changes in the amount of money tied up in publication inventories.  
Yes  No

II. NSS OFFICE

Submitted by RASS

The Congress of Grottoes hereby reaffirms its support of the NSS office expansion and encourages all NSS Internal Organizations to contribute to this NSS Building Fund.

Yes  No

III. MEMBERSHIP RECRUITING  
Submitted by RASS

The NSS should more actively encourage membership in the NSS among non-NSS cavers, even if this promotion causes some non-cavers to see or hear the promotional material and become involved in some aspect of caving, speleology or cave conservation. The gains from additional support of more people helping in speleology or cave conservation will more than offset the few additional people who might go into caves as a result of this increased recruiting effort.

Yes \_\_\_\_\_ No \_\_\_\_\_

IV. CAVE LAWS

A. NATION CAVE LAW  
Submitted by COG Chairman

Should the NSS encourage the adoption of a Nation Cave Protection Act?

Yes \_\_\_\_\_ No \_\_\_\_\_

B. STATE CAVE LAWS  
Submitted by RASS

Should the NSS actively encourage the adoption of Cave Protection Acts on all states that contain significant caves?

Yes \_\_\_\_\_ No \_\_\_\_\_

AND

WHAT RIGHTS SHOULD GOVERNMENT AND CAVE OWNERS HAVE?

Submitted by RASS

OFFENSE:	Circle only one item on each line under these three columns.			Should the Federal Gov. or State have the right to give a permit to do the following:	Should the Cave Owner have the right to do the following:
	Class Felony 1 2 3 4 5 6 (see attached sheet for description for felonies and misdemeanors.)	Class Misdemeanor 1 2 3 4	No Penalty NP		
General Cave Vandalism, breaking cave formations, chipping or marring	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Removing cave formations	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Selling cave formations	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Writing on cave walls, defacing cave walls, painting or marking on cave walls	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Harming cave life (non endangered species)	1 2 3 4 5 6	1 2 3 4	NP ___	Collect/Study Yes ___ No ___	Yes ___ No ___
Harming cave life (endangered species)	1 2 3 4 5 6	1 2 3 4	NP ___	collect/study Yes ___ No ___	Yes ___ No ___
Harming cave life (threatened species)	1 2 3 4 5 6	1 2 3 4	NP ___	collect/study Yes ___ No ___	Yes ___ No ___
Destroying archaeological artifacts	1 2 3 4 5 6	1 2 3 4	NP ___	collect/study Yes ___ No ___	Yes ___ No ___
Destroying paleontological material	1 2 3 4 5 6	1 2 3 4	NP ___	collect/study Yes ___ No ___	Yes ___ No ___
Breaking, forcing, damaging or tampering with cave gates, locks or fences.	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Removing, defacing or tampering with a sign citing provisions of a Cave Protection Act	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Removing, defacing or tampering with a sign posting a cave	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Dumping litter or trash in a cave	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Dumping sewage in a cave	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Disposing of solid waste, garbage, dead animals, scrap metal, etc. in a cave	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Disposing of a toxic substance in a cave	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___
Burning a substance in a cave that produces a toxic substance	1 2 3 4 5 6	1 2 3 4	NP ___	Yes ___ No ___	Yes ___ No ___

TYPICAL PENALTIES UNDER MANY STATE CODES FOR FELONIES AND MISDEMEANORS

FELONIES:

- Class 1            Death or life imprisonment.
- Class 2            Life or not less than 20 years imprisonment.
- Class 3            Not more than 20 years nor less than 5 years imprisonment.
- Class 4            Not more than 10 years nor less than 2 years imprisonment.
- Class 5            Not more than 10 years nor less than 1 year or at the discretion of the Judge or Jury confinement in jail for up to 12 months and not more than a \$1000 fine.
- Class 6            Not more than 5 years nor less than 1 year imprisonment or confinement in jail for up to 12 months and not more than a \$1000 fine.

In many states a felony conviction can also mean:

- 1.            Defranchisement - loss of the right to vote.
- 2.            Loss of the right to hold public office.
- 3.            Loss of the right to obtain a professional license.
- 4.            Loss of the right to be bonded.
- 5.            Loss of the right to own a firearm.
- 6.            Loss of the right to obtain a liquor license.

A person must partition to obtain any of the above rights once the sentence has been serve

MISDEMEANORS:

- Class 1.            Confinement in jail for not more than 12 months and/or fine of not more than \$1000.
- Class 2.            Confinement in jail for not more than 6 months and/or fine of not more than \$500.
- Class 3.            No confinement in jail. Fine of not more than \$500.
- Class 4.            No confinement in jail. Fine of not more than \$100.

V.

CAVE GATES

Submitted by RASS

A. Should the NSS provide information to cave owners, free of charge, on gate design and construction when the owner of a significant cave requests assistance in limiting access of his cave?

Yes \_\_\_\_\_ No \_\_\_\_\_

B. Should the NSS develop improved cave gate designs and plans beyond those listed in the Cave Gate Manual?

Yes \_\_\_\_\_ No \_\_\_\_\_

C. Should the NSS encourage cave owners to gate sensitive caves that are threatened by spelunkers and cave vandals?

Yes \_\_\_\_\_ No \_\_\_\_\_

VI.

CAVE CLOSING

Submitted by COG Chairman based on article by M. Dyas in D.C. Speleograph

A. Should the NSS oppose the use of explosives in the closing of caves except for unusual or extreme situations such as wars?

Yes \_\_\_\_\_ No \_\_\_\_\_

B. Should the NSS endorse restorative closing of caves to partially compensate for past damage to certain caves?

For 10 years? Yes \_\_\_\_\_ No \_\_\_\_\_

For 50 years? Yes \_\_\_\_\_ No \_\_\_\_\_

For 500 years? Yes \_\_\_\_\_ No \_\_\_\_\_

VII.

INTERNAL ORGANIZATION

Submitted by RASS

The Board of Governors should establish a new class of internal organization or expand the definition of a present I.O. classification to allow certain specialized organizations to affiliate with the NSS as an internal organization such as a structured group of NSS members devoted to study a specific geographical area of caves or Karst, or devoted to the cave conservation of a specific area, but which has:

- (a) No clear area of residence of its members and no general caving program such as a grotto would have.
- (b) No national base of interest such as a section would have.
- (c) No documentation of cave resources such as a survey would have.
- (d) No organizational members such as a region would have.
- (e) And that wanted to be an internal organization of the NSS and not a task force or institutional member.

Yes \_\_\_\_\_ No \_\_\_\_\_

VIII. NSS - LOCAL RELATIONS  
Submitted by RASS

A. The NSS Board of Governors is urged to use extreme caution before overruling any NSS region on a matter only effecting caves and/or caves within that region.

Yes \_\_\_\_\_ No \_\_\_\_\_

B. The NSS Board of Governors and NSS officers are strongly urged to contact region and local I.O. leaders prior to deciding an issue that only effects that region or one internal organization whenever practical.

Yes \_\_\_\_\_ No \_\_\_\_\_

IX. NON NSS CAVE RELATED ORGANIZATIONS  
Submitted by RASS

A. Should the NSS assist and cooperate with new or established cave science and/or cave conservation groups that are established independently of the NSS in carrying out mutually desirable projects?

Yes \_\_\_\_\_ No \_\_\_\_\_

B. Should the NSS remain neutral on the formation of new cave conservation or speleological organizations that are not NSS internal organizations, neither assisting nor opposing these organizations and not undertaking any cooperative projects?

Yes \_\_\_\_\_ No \_\_\_\_\_

X. NSS BOARD OF GOVERNORS  
Submitted by RASS

A. The NSS Board of Governors should be expanded from twelve (12) directors to fifteen (15) directors.

Yes \_\_\_\_\_ No \_\_\_\_\_

B. The NSS President should be elected directly by the NSS membership?

Yes \_\_\_\_\_ No \_\_\_\_\_

XI. MEMBERS MANUAL  
Submitted by RASS

- A. Should the telephone numbers of all the NSS members supplying telephone numbers be listed in the members manual?  
Yes \_\_\_\_\_ No \_\_\_\_\_
- B. Should the telephone numbers of internal organization leaders be listed in the members manual provided these numbers are available?  
Yes \_\_\_\_\_ No \_\_\_\_\_
- C. Should the telephone numbers of major offices of internal organizations be listed on the I.O. members list (part of the members manual) provided these numbers are available?  
Yes \_\_\_\_\_ No \_\_\_\_\_
- D. Should the NSS encourage the collection of phone numbers of its members and I.O.'s.  
Yes \_\_\_\_\_ No \_\_\_\_\_
- E. Should the NSS members manual list the telephone numbers of Internal Organizations that have phone numbers?  
Yes \_\_\_\_\_ No \_\_\_\_\_

XII. COG PROCEDURES  
Submitted by COG Chairman

In any year that no issues are received by the Congress of Grottoes from any Internal Organization of the NSS within thirty (30) days prior to the Congress of Grottoes, the COG Chairman is authorized to cancel the COG meeting, provided that an adquate call for issues was printed in the NSS News and/or the NSS Administrative Newsletter.

Yes \_\_\_\_\_ No \_\_\_\_\_

XIII. PUBLIC CAVE ACQUISITION BY EMINENT DOMAIN  
Submitted by RASS

Should the NSS Board of Governors appoint a committee to recommend a consistant NSS policy on the use of eminent domain by Federal or State government for acquiring caves for the "public good"?

Yes \_\_\_\_\_ No \_\_\_\_\_

XIV. REWARD FOR CAVE VANDAL CONVICTION  
Submitted by RASS

Should the NSS offer a standing reward or a specific reward for information leading to the conviction of cave vandals and related acts?

Standing Reward Yes \_\_\_\_\_ No \_\_\_\_\_

Specific Reward Yes \_\_\_\_\_ No \_\_\_\_\_

XV. INITIATIVE AND REFERENDUM  
Submitted by RASS

Should the NSS Board of Governors study the feasibility of establishing procedure for initiative and referendum by the NSS members.

Yes \_\_\_\_\_ No \_\_\_\_\_

XVI. RECALL  
Submitted by RASS

Should the NSS Board of Governors study the feasibility of establishing procedure for recall of officers or directors by the NSS membership.

Yes \_\_\_\_\_ No \_\_\_\_\_

Concerning Issues for 1982 Congress of Grottos  
submitted by RASS (=John Wilson)

These do not provide any background with pros and cons. This is not mandated but has been customary.

It is mandated that these be circulated to the mailing list in time to allow for discussion within I/O's prior to convention.

While I have often urged that there be panel discussions at COG by knowledgeable people on major issues, this of course does not help those who will not be present to cast absentee ballots.

Is it possible that the D. C. Grotto could select those of these issues on which a good reading of widespread sentiment would be very useful, and submit the same issues with pros and cons and multiple choice answers?

The large Matrix page I suggest should not be voted on through placards but be a questionnaire everyone possible gets to hand in, as we have done with other complicated matters in the past. We have handed out some questionnaires at COG and not even discussed them there but asked that they be turned back then or mailed back later.

Some of these items have already been covered by BOG and really don't need discussion unless it's to remove the mandate and lower the priority of an item.  
For instance, I believe we just handled I-F at the last Board meeting.

Electing the NSS President directly is a very loaded question. People just naturally think that would be an excellent idea, as it sounds democratic. The problem then is that it becomes a popularity contest. Some highly unqualified people could get elected. The election has to be done by people who know what is involved and what the qualifications of the candidates are from some direct contact, preferably. If we had a paid executive director and the president were more of a figurehead, this would be different.

Hurrah for XII!

XI totally ignores the financial angle involved. And the question of obsolescence.

I strongly question XV and XVI, but we need to think about the pros and cons which will justify a "no" vote. Some of these items would work in a small unit geographically but not on a nationwide basis.

Evelyn Bradshaw

3/27/82